

Aguascalientes Statement

The Inter-Regional Special Forum on Development of Land Information Policies in the Americas



26–27 October 2004 Aguascalientes, Mexico



UNITED NATIONS STATISTICS DIVISION / DEPARTMENT OF ECONOMIC AND SOCIAL AFFAIRS (UN DESA)





UNITED NATIONS PERMANENT COMMITTEE ON SPATIAL DATA INFRASTRUCTURES FOR THE AMERICAS (PC IDEA)

Aguascalientes Statement

The Inter-Regional Special Forum on Development of Land Information Policies in the Americas

INTERNATIONAL FEDERATION OF SURVEYORS (FIG)

Published in English

Copenhagen, Denmark

ISBN 87-90907-41-8

Published by

The International Federation of Surveyors (FIG) Lindevangs Allé 4 DK-2000 Frederiksberg DENMARK

Tel. +45 38 86 10 81 Fax +45 38 86 02 52 E-mail: FIG@FIG.net

January 2005

Contents

Preface			
Fo	Foreword5		
Ag	Aguascalientes Statement		
Sp			
1.	Special Forum Profile		
2.	Focus on Land Management		
3.	Facing the Challenges		
	3.1 The Educational Challenge		
	3.2 The Professional Challenge		
	3.3 The Institutional Challenge12		
	3.4 Capacity Building		
4.	Findings and Conclusions		
Ap	opendices		
	1. UNRCCA Resolution		
	2. Special Forum Program		

3. Summary of Papers Presented	18
4. List of Delegates	21

PREFACE

This publication is a result of the UN, FIG, PC IDEA Inter-Regional Special Forum on "Development of Land Information Policies in the Americas", held in Aguascalientes, Mexico, 26–27 October 2004. It includes a report of the Forum and the Aguascalientes Statement as a conclusion of the Forum.

The Forum was based on a resolution adopted at the Seventh United Nations Regional Cartographic Conference for the Americas held New York January 2001. The International Federation of Surveyors (FIG) was tasked with taking the lead role in organizing the special forum with support from the United Nations Statistics Division, Department of Economic and Social Affairs, and the Permanent Committee on Spatial Data Infrastructures for the Americas (PC IDEA) and being hosted by the National Institute of Statistics, Geography and Informatics (INEGI) in Aguascalientes, Mexico.

We are happy to include this report in the FIG Publication series as a valuable addition to other joint publications from joint events organized by the United Nations and FIG. These include the Bogor Declaration from the United Nations Interregional Meeting of Experts on the Cadastre, 1996; the Bathurst Declaration on Land Administration for Sustainable Development, 1999; the Nairobi Statement on Spatial Information for Sustainable Development, 2001 and the Marrakech Statement on Urban-Rural Inter-relationship, 2003.

On behalf of the organizers of the Forum we would like to express our special thanks to Prof. John Parker and Prof. Stig Enemark for their great work with this report and for organizing the Forum.

Univ. Prof. Dr.-Ing. Holger Magel President of FIG

FOREWORD

The aim of the UN, FIG, PC IDEA Inter-Regional Special Forum on "Development of Land Information Policies in the Americas" was to emphasize the importance for governments to develop land policies that effectively and efficiently incorporate appropriate spatial data infrastructures (SDI's) due to the economic and social value that results from integrating the land administration/cadastre/land registration function with the topographic mapping function.

The special forum was based on a resolution adopted at the Seventh United Nations Regional Cartographic Conference for the Americas held New York January 2001 (see Appendix 1).

The organizers wish to thank all who participated, contributed, supported and encouraged the special forum which has resulted in this 'Aguascalientes Statement'. It is gratefully acknowledged the support and funding provided by the Canadian Government through Natural Resources Canada, the United States of America Government through USGS/ FGDC and USAID, the World Bank through the Danish Trust Fund, and the Pan American Institute of Geography and History (PAIGH).

Sincere thanks to INEGI for making available their excellent facilities and to the many people in INEGI who supported and assisted with the Special Forum. Finally, we wish to convey our sincere gratitude and thanks to all the delegates who traveled from all parts of the Americas to attend the Special Forum and who participated so actively and enthusiastically.

This report of the Special Forum will be tabled at the Eighth United Nations Regional Cartographic Conference for the Americas to be held in June 2005 in New York. This should assist member States to develop appropriate institutional, legal and technical processes to integrate land administration and topographic mapping programs within the context of a wider national strategy for spatial data infrastructure.

Professor John Parker Special Forum Organizer Professor Stig Enemark Co-organizer, Vice-President FIG

AGUASCALIENTES STATEMENT

The objective set forth by this Forum was to raise awareness on the importance of fostering modern land policies associated with spatial data infrastructures and on the value of integrating land administration, cadastre and land registration functions with topographic mapping.

The Special Forum agreed that sound land information policies are essential to sustainable development.

The Special Forum strongly endorses the need for Latin American and Caribbean countries to:

- Foster modern land policies and associated spatial data infrastructures so as to better support social, economic and environmental sustainability.
- Determine policies and programs for educational, professional, and institutional capacity building that will ensure the development of appropriate land administration systems and associated spatial data infrastructure.
- Develop appropriate institutional, legal and technical processes to integrate land administration, cadastre and land registration functions with topographic mapping programs within the context of a wider national strategy for spatial data infrastructure (SDI).

All sessions discussed and covered these issues in full. Several countries reported their experience when implementing these measures. This Forum has undoubtedly provided a global understanding of land administration and SDI's development and has enhanced the knowledge to make intelligent decisions for the benefit of the Americas.



Aguascalientes – the bull ring.

SPECIAL FORUM REPORT

1. Special Forum Profile

There are difficulties being faced by many United Nations member States in designing appropriate spatial data infrastructures to support effective land administration, and in integrating cadastral and topographic spatial data, especially in digital form. Therefore, there is a need to improve capacity to design, build and manage land administration systems, which incorporate appropriate spatial data infrastructures.

In many cases there is a lack of understanding of the important role spatial information (i.e. information that provides location on the earth, e.g. to allow accurately plotting on maps) plays in land administration projects, particularly in developing countries.

In many countries the land ownership and registration function is located in one department e.g. the justice or legal department of government, while the geodetic survey and mapping function is located in another department, and often has very little if anything to do with the ownership and registration function.

When a land administration project is initiated and funded, say by the World Bank, the government's institutional arrangements of departments can make it very difficult to access information and involve the skills and knowledge between different departments, e.g. between the survey and mapping functional area and justice and legal functional area.

With this background the objective of the special forum was:

- To establish an awareness of the economic and social value for decision makers, of the importance of developing land policies that effectively and efficiently incorporate appropriate spatial data infrastructures;
- To develop an overall understanding of the value of integrating the land administration/cadastre/land registration functions with the topographic mapping function.

The program of the special forum consisted of four key-note presentations followed by some case studies from various regions of the world, and a number of case studies from the Latin American countries (see Appendix 2). The case studies followed a common format in order to ensure consistency and contextual focus. Sessions were allocated to discussions of the case studies and for short presentations and discussions on the challenges facing the Americas with respect to the theme of this forum. These provided the opportunity for those attending to either comment on a presentation or provide some insight into the situation within their own country. A list of papers with summary abstracts is presented in Appendix 3. The full papers and the PowerPoint presentations are available in English and Spanish at the FIG website on http://www.FIG.net/pub/mexico.

There were about 60 delegates from 18 countries together with representatives from the United Nations, FIG, PC IDEA, World Bank, and PAIGH. A list of the delegations can be found in Appendix 4.

2. Focus on Land Management

Land Management is a very complex and interdisciplinary concept that includes a mix of technical, natural, and social sciences. Land management can be described as the processes by which the resources of land are put into good effect. It is about land policies, land rights, property economics, land-use control, regulation, implementation, and development. Land management encompasses all those activities associated with the management of land as an asset and a resource to achieve sustainable development.

Within the country context, the land management activities may be described by the three components: Land Policies, Land Information Infrastructures, and Land Administration Functions in support of Sustainable Development.

A modern land administration system acts within the environment of adopted land policies that fulfill political objectives with regard to land issues. It also acts within an institutional framework that imposes mandates and responsibilities on the various agencies and organizations. Basically such systems are embedded in the historical, cultural and judicial setting of the individual country. However, in spite of the different origins the systems seem to merge into a global model serving some basic societal needs. Such a global model is shown in the diagram below.



A global land management perspective.

The operational component of the land management paradigm is the range of land administration functions that ensure proper management of rights, restrictions and responsibilities in relation to property, land and natural resources. These functions include the areas of land tenure (securing and transferring rights in land); land value (valuation and taxation of land and properties); land-use (planning and control of the use of land and natural resources); and land development (utilities, infrastructure, construction planning, permits, and implementation).

The land administration functions are based on and are facilitated by appropriate land information infrastructures that include cadastral and topographic datasets and provide access to complete and up-to-date information of the built and natural environment.



Urban environment – Zacatecas, Mexico.



Rural environment – Concepcion Province, Chile.

The information on land and properties permeates through the overall system and provides the basic infrastructure for running the administrative systems within the four interrelated areas. The land information area should be organized to combine the cadastral and topographic data and thereby linking the built environment (including the legal land rights) with the natural environment (including environmental and natural resource issues). Land information should be organized as a spatial data infrastructure at national, regional and local level based on relevant policies for data sharing, cost recovery, access to data, standards, etc. It is generally recognized that about 70 per cent of all government information is geospatially based.

Sound land management is the operational processes of implementing land policies in a comprehensive and sustainable way. In many countries, however, there is a tendency to separate land tenure rights from land-use rights. There is no effective institutional mechanism for linking planning and land-use controls with land values and the operation of the land market. The problems are often compounded by poor administrative and management procedures that fail to deliver the services that are needed. Investment in new technology will only go a small way towards solving a much deeper problem, which is the failure to treat land and its resources as a coherent whole.

The modern land administration system is concerned with detailed information at the individual land parcel level. As such it should service the needs of both the individual and the community at large. These ambitious goals will not be achieved unless there is a commitment to designing and implementing effective land administration infrastructures. These may be described as the organisations, standards, processes, information and dissemination systems and technologies required to support the allocation, transfer, dealing and use of land. Information technology will play an increasingly important role both in constructing the necessary infrastructure and in providing effective citizen access to information.

Spatial data infrastructures in a land management framework provide mechanisms for sharing geo-referenced information. Key elements include adoption and implementation of technical standards, adoption of access policies and cost recovery policies, and design of co-operative relationships between governmental levels and between the public and private sector. The governmental initiatives and policies on Geospatial Data Infrastructures should establish these mechanisms and thereby coordinate and integrate the basic building blocks of a National SDI: the digital registers and maps at various levels and the necessary logical data models that facilitate an integrated utilization and availability of the data.

By creating an infrastructure and the relevant linkages positive results will emerge. Clear responsibility for data maintenance and upgrade will be established, duplication will be reduced and analysis improved. Sound decision-making processes are developed for governments at all levels, and valuable information is created for academic institutions, the private sector and the community.

3. Facing the Challenges

Good land management will help promote economic and social development in both urban and rural areas. For developing and transition countries, land reform policies are key components in achieving these goals. The challenges in this regard relate to educational, professional, and institutional issues.

3.1 The Educational Challenge

Traditional education of surveyors has focused on geometry and technology more than on land use and land administration. Taking a land administration approach to surveying education, there is a need to change the focus from being seen very much as an engineering discipline. There is a need for a more managerial and interdisciplinary focus as a basis for developing and running adequate systems of land administration. A future educational profile for land administrators should consist of Measurement Science and Land Management and supported by and embedded in a broad interdisciplinary paradigm of Spatial Information Management. Such a profile is illustrated below.



The educational profile of the future.

With few University programs in Land Management, the Latin American and Caribbean region is lacking experts to support systems of sustainable land administration infrastructures. There is a need to develop comprehensive University programs with a broader profile than a technical focus. And there is need to share efforts and information between educational institutions in order to serve the basic land administration needs in the region. Donors such as the World Bank and other aid agencies where they are building land administration systems should include the educational component to ensure long term sustainability.

3.2 The Professional Challenge

The spatial information revolution and the evolving land management paradigm in support of sustainable development have had many influences on education and professional structures over the last two decades. The international surveying profession and the national associations will have to adapt to these challenges and develop structures that accommodate a modern interdisciplinary profile. This includes adoption of ethical principles and model codes of professional conduct suitable for performing this modern role.

The profile of the land management profession in the third millennium will include a mix of technical surveying and mapping professionals, business practitioners, spatial data managers, land and environmental resource managers (in the public as well as the private sector), and legal and financial consultants on land management matters.

In many Latin American and Caribbean countries there is a need to establish professional associations that can set standards, enforce professional development, and interact with sister associations within the region and world wide through international NGO's such as FIG. This will increase awareness about regional and global opportunities for technological development and transfer, institutional strengthening, and the exchange of managerial and SDI experiences.

3.3 The Institutional Challenge

Establishing appropriate institutional and organizational infrastructures is seen as a crucial key for achieving sustainability in any society. In a theoretical sense, the concept of property rights is such an institution. Appropriate cadastral systems play a most important role in terms of facilitating the real property transactions such as land transfers, land taxation and control of land use and land development. A fundamental institutional challenge in this regard is related to understanding the value of developing appropriate institutional, legal and technical processes to integrate land administration and topographic mapping programs within the context of a wider national land policy.

Similar to developed countries, developing countries in Latin America and the Caribbean need current and reliable data, and need to define standards and adopt policies to access information, but they also face different priorities. These include the need for capacity building, institutional development, and sustainable funding solutions. Institutional reforms will be pushed by increased demands for information to support sustainable development. But it will take time. Good land administration systems and good governance will improve the quality of life of a nations citizens.

It is understood that one model will not fit all countries. In spite of sharing much the same geography and history, the Latin American and Caribbean region shows diverse approaches to land information and land registration systems, as well as to the building of spatial data infrastructures. Such systems are embedded in the institutional development of the country or jurisdiction and the institutional arrangements may change over time to better support the implementation of land policies and good governance.

3.4 Capacity Building

Capacity building is increasingly seen as a key component of land administration projects such as World Bank projects in developing and transition countries. However, the capacity

building concept is often used in a very narrow meaning such as focusing on staff development through formal education and training programs to meet the deficit of qualified personnel in the actual project in the short term. This conventional understanding has changed over recent year towards a broader and more holistic view covering social, organizational and educational aspects. Capacity Building therefore is a broader concept than just Human Resource Development since it includes an emphasis on the overall system, environment and context in which individuals, organizations and societies operate and interact.

Where a donor project is established to create land administration infrastructures in developing or transition countries, it is critical that capacity building is a main stream component that is addressed up front, not as an add-on. In fact, such projects should be dealt with as capacity building projects in themselves. While attention should still be given to doing the project, the key focus should be on building capacity to meet the medium and long term needs.

In this regard attention should be given to sustaining existing educational facilities in terms of institutional development, quality management, and financial support. Attention should also be given to the development of one or more Regional Centers in the Latin American and Caribbean region for Education and Research in Land Administration. Such centers should act as ongoing bodies of knowledge and experience in land administration and using actual projects as long-term case studies and operational laboratories. The centers should provide educational programs and supervise establishment of educational programs at other institutions. The centers should develop guidelines for capacity assessment in land administration and interact with national institutions, international academics and professional bodies to assist regional and local development serving regional and local needs.



Ancient pyramid – Mexico.

4. Findings and Conclusions

The Special Forum discussed and took note of the major challenges faced by the Latin American and Caribbean region for the creation and maintenance of land administration infrastructures for poverty reduction, economic growth, and sustainable development. The presentations from various Latin American countries were very different, as experiences depend on social and cultural factors. However, most countries in the region seem to share the same needs in terms of capacity building for educational and institutional development in land administration. Key findings and conclusions are highlighted below:

- It is important that the countries in the region develop a wider vision for the creation of knowledge, reduction of poverty, and sustainability. In this regard, it is time to handle change and to convince politicians and decision-makers.
- The need to formulate national policies, legal frameworks, and standards for land administration, land information and spatial data infrastructure is widely acknowledged.
- It is important to demonstrate the economic value of land administration systems and SDI's to high-level decision-makers, considering the large number of priorities they are facing. This should be based on further case studies from the Latin American and Caribbean region.
- Visionary leadership and also short term initiatives such as shared data collection projects are recognized as important to establish inter-organizational and inter-regional cooperation. It is necessary to ensure coordination between the key players, and to break down human, technical and political barriers.
- It is important to have a focus on the users needs in order to build trust amongst the beneficiaries of the systems. Credibility and transparency must be built into the processes, including institutional continuity and continuous modernization.
- The need for capacity development of human resources through the building of programs for education and training in land administration must be reinforced. This also applies to the establishment of national professional bodies to interact at regional and global level.
- There is a need to integrate land administration, cadastre and land registration functions with topographic mapping programs within the context of a wider national strategy for spatial data infrastructures.

The conclusions can be summarized in the "Aguascalientes Statement" as presented earlier in this publication. The Special Forum recommends that politicians and decision makers at various levels take note of this statement and make efforts to ensure its implementation.

APPENDICES

Appendix 1

UNRCCA Resolution

In January 2001 the United Nations held its Seventh Regional Cartographic Conference for the Americas in New York. The conference carried the theme of 'Spatial data and development: building a sustainable infrastructure'. A product of the conference was a number of resolutions, one of which was on 'Land Administration and Spatial Data Infrastructures'. The resolution stated:

"The conference,

Recognising the importance of efficient and effective land administration systems in supporting the development of land markets, in providing security of tenure and access to land, in facilitating the provision of credit to farmers, in ensuring equitable land taxation, promoting better land use planning and more generally in promoting economic development, social cohesion and sustainable development,

Recalling the deliberations of the Sixth United Nations Regional Cartographic Conference for the Americas on the need to better understand and appreciate the relationship between land administration and spatial data infrastructures,

Noting the difficulties being faced by many member States in designing appropriate spatial data infrastructures to support effective land administration, and in integrating cadastral and topographic spatial data, especially in digital form,

Further Noting the generous offer of the Government of Mexico to host a special workshop on the integration of Spatial Data Infrastructure (SDI) initiatives and Cadastral activities, along with the 4th Permanent Committee on SDI for the Americas (PC-IDEA) Meeting,

Also Noting the need to improve capacity to design, build and manage land administration systems which incorporate appropriate spatial data infrastructures

Supports the resolutions of the Fifteenth UNRCC for Asia and the Pacific, Kuala Lumpur, 11–14 April, 2000 and in addition endorse the United Nations-International Federation of Surveyors Bathurst Declaration on Land Administration for Sustainable Development,

And requests United Nations Secretariat, within available resources and with the support of the Permanent Committee on SDI for the Americas (PC-IDEA) and the International Federation of Surveyors, to provide support on the program of the inter-regional workshop to be hosted by Mexico to determine policies and programs for educational, training and professional capacity building that will ensure the development of appropriate land administration systems and associated spatial data infrastructures,

And Recommends that member States develop appropriate institutional, legal and technical processes to integrate land administration and topographic mapping programs within the context of a wider national strategy for spatial data infrastructure."

Appendix 2

Special Forum Program

Tuesday 26 October 2004

Opening Session

Chair: FIG, John Parker Rapporteur: Gabriela Juarez, Guatemala

- INEGI (Gilberto Calvillo Vives, President)
- UN (Paul Cheung, United Nations Statistics Division, Director)
- PC IDEA (Mario Reyes Ibarra, President)
- FIG (Stig Enemark, Vice President)
- Government of Mexico (President Fox represented by Luis Manuel Gutierrez Levy, Senior Officer, Ministry of Finance)
- Keynote speaker Canada: Minister of Natural Resources Canada represented by Dr. Irwin Itzkovitch "Building Land Information Policy and Land Information Governance"

Session 2

Chair: Paul Cheung, United Nations Rapporteur: Jean Cooper, Canada

Keynote presentations:

- FIG: Stig Enemark, Denmark: "Building Land Information Policies"
- World Bank: Klaus Deininger (presented by Frederic de Dinechin): "Land Policy for Growth and Poverty Reduction: Key Issues and Challenges Ahead"
- PC IDEA: Mario Reyes, Mexico: "Administration of Spatial Information in the Americas"

Discussion

Session 3

Chair: Eduardo Pereira Nunes, Brazil Rapporteur: Gabriela Juarez, Guatemala

Case studies:

- Europe: Paul van der Molen, "Good Administration of Land in Europe"
- Australia: John Parker, "Land Management in Australia Case Study with emphasis on the State of Victoria"
- Canada: David Coleman, "Examining the Role of Partnerships in Building a Canadian Geospatial Data Infrastructure"

Session 4

Chair: Barbara Ryan, USA Rapporteur: Francisco Hansen, PC IDEA

Discussion on case studies and points raised by delegates.

Wednesday 27 October 2004

Session 5

Chair: Iván Gómez, Colombia Rapporteur: Fraser Taylor, Canada

Case Studies: Key challenges for

- El Salvador: Garrid Safie, "Building Land Information Policies in El Salvador
- Mexico: Mario Reyes, "Building on an Experience, the Participation of INEGI in PROCEDE – A Case Study in Mexico"
- Chile: Rodrigo Barriga, "Territorial Information Management in Chile"
- Brazil: Dr. Eduardo Pereira Nunes, "A Case Study in Brazil: The Main Challenges Faced by Land Administration"

Session 6

Chair: Frederic de Dinechin, World Bank Rapporteur: Dora Rey, Colombia

Discussion on case studies, challenges and other issues.

Session 7

Panel discussion

Chair: Santiago Borrero, PAIGH Rapporteur: Jean Parcher, USA

Themes and Panel Members:

- Political & Implementation challenges; Michael O'Sullivan, Canada
- Educational challenges; Gabriela Juarez, Guatemala
- Professional challenges; Israel Otero, Puerto Rico
- Capacity building challenges; Rodrigo Barriga, PAIGH/Chile
- Funding challenges; Luiz Paulo Souto Fortes, IBGE Brazil

Session 8

Chair: Fraser Taylor, Canada Rapporteur: Eng. Rodrigo Barriga, PAIGH/Chile

Discussions on all challenges and issues

Aguascalienties Statement.

Closing – FIG (Enemark), UN (Laaribi) INEGI/PC IDEA (Reyes)

Appendix 3

Summary of Papers Presented

Full papers and powerpoint presentations in English and Spanish are available at http://www.FIG.net/pub/mexico.

Keynote Papers

Canada: Mr. John Efford, Minister of Natural Resources Canada represented by Dr. Irwin Itzkovitch

• Building Land Information Policy/Land Information Governance

In Canada, geospatial information affects almost every aspect of our daily life – even if Canadians are largely unaware of its applications. A base layer of Canada's land information structure is the property parcel, which provides a window of access to vast amounts of thematic geospatial data. Governments, businesses and citizens use location-based information in making decisions that affect the economy, the environment and our way of life. The challenge is to put the tools of geospatial data into the hands of Canadians who can use them — not the geomatics and geospatial experts, but the hundreds of thousands of citizens who can use geospatial data in their daily jobs and to improve their lives.

FIG: Stig Enemark, Denmark

• Building Land Information Policies

The paper presents a conceptual understanding in the areas of Cadastre, Land Administration, and Land Management as a basis for building adequate land information policies. To develop this understanding the paper looks at each area as a system or an infrastructure designed for handling specific tasks and serving specific needs in society. The paper analyzes the function and the basic elements of the systems and looks at the interaction between the four key areas: land tenure, land value, land-use, and land development. Finally the paper explores the key challenges to be faced by the politicians in this area. These challenges relate to educational, professional, institutional, and capacity building issues.

World Bank: Klaus Deininger (presented by Frederic de Dinechin)

• Land Policy for Growth and Poverty Reduction: Key Issues and Challenges Ahead

The paper focuses on the broad conclusions from recent research on land issues It argues that well-defined and secure land rights are critical to provide incentives for investment and sustainable resource management, to facilitate low cost transfers of land and credit access as the rural non-farm economy develops, and to allow provision of public services at minimum cost. Based on a review of the historical evolution of property rights, the paper outlines channels through which the nature of such rights, the way in which they can be exchanged, affect economic growth, poverty reduction, and governance. For each of these areas, policy actions that can help to improve the security of land rights, reduce the cost of exchanging them, and promote socially desirable land use are outlined.

PC IDEA: Mario Reyes Ibarra, Mexico • Administration of Spatial Information in the Americas

International economic and social development is currently facing a number of challenges that require the adoption of new schemes and paradigms associated with globalization and sustainable development. One of such challenges is to make the most and best use of available statistical and geographic information. CP IDEA is an organization focused on articulating common interests in the field of geographic information to develop national GSDIs that will integrate into a regional and global context. There should be a response to the increasing demands imposed by globalization, sustainable economic development and growing technological progress.

International Case Studies

Europe: Paul van der Molen, FIG Commission 7 • Good Administration of Land in Europe

Europe's history resulted in a variety of nations, with various policies regarding the land issue and with a diversity of land administration systems. The organization of the public administration reflects different views on the role of the State and the division of power between central and local government. Despite all differences however, these nations also have something in common: land policies are in place and so have systems of land administration. There are two drivers. The first is the need for quality information for decision support. The second is the optimization of the return on investments in public information availability.

Australia: John Parker

• Land Management in Australia – Case Study with Emphasis on the State of Victoria

Australia is a federation and operates separate cadastral systems in each state and territory. These have played a significant role in shaping Australia's development. Initially they provided registration of ownership for land settlement. Then, by providing security for land transfers, they assisted establishment of a successful and complex land market. The cadastral systems have recently evolved into comprehensive instruments for assisting economic, environmental and social decision making. This is shown in broadening land tenure arrangements, recognition of traditional Aboriginal land rights, and use of new technologies to integrate cadastral information as a foundation of spatial information systems.

Canada: David Coleman

• Examining the Role of Partnerships in Building a Canadian Geospatial Data Infrastructure

Canadian federal and provincial government organizations have long been engaged in building and maintaining extensive collections of digital topographic mapping datasets, road network files and property mapping databases in support of their own respective mandates and obligations. Since 1996, a collection of these organizations has been instrumental in establishing and developing the Canadian Geospatial Data Infrastructure (CGDI) Initiative. The paper examines the nature and status of selected partnerships and institutional arrangements designed to help build the Canadian Geospatial Data Infrastructure.

Latin American Case Studies

El Salvador: Garrid Safie • Building Land Information Policies in El Salvador

Land administration commenced in 1932, when the Government of El Salvador started developing a Policy aimed at facilitating peasants' access to land by different programs. Cadastral activities were started by end 1963 but the National Cadastre was created only in 1970. In 1974, a Legislative Decree prescribed that the cadastre implementation was of public interest. The Land Information System's main objective is to integrate land information authorities and functions so as to overcome difficulties derived from scattered institutional efforts. The CNR should be responsible for maintaining one single technical platform, under the guidance of the National Cadastre and Institute.

Mexico: Mario Reyes Ibarra • Building on an Experience, the Participation of INEGI in PROCEDE – A Case Study in Mexico

After twelve years of participation in a nationwide program to provide rural land registration in Mexico, INEGI has been able to build up expertise in several fields of geographic, geodetic, mapping and cadastral knowledge. The use of very modern technologies related to land surveying also streamlined INEGI's methodologies, reduced the time spent on field works, enhanced accuracy and reduced error margins for the data captured under uniform standards. Meanwhile, the setting up of a network of IT centers for mapping production and development of large databases, as well as their integration, access and exploitation by Geographic Information Systems, are key components of the Spatial Data Infrastructure in Mexico.

Chile: Rodrigo Barriga

• Territorial Information Management in Chile

Chile, through its National System of Land Information (SNIT, its acronym in Spanish), is currently making institutional efforts to consolidate its Geospatial Data Infrastructure. These efforts are supported by a Policy initiative based on the principles of transparency, institutional cooperation, decentralization and by the active participation of the Administrative Regions and the efficient and effective use of resources involved in the utilization of geographic information. All this is focused on modernizing Land Information Management in Chile, in accordance with countrywide efforts for the State to reform and modernize, achieve transparency, economic growth and social development.

Brazil: Dr. Eduardo Pereira Nunes

• A Case Study in Brazil: The Main Challenges Faced by Land Administration

The paper analyses land administration in Brazil, existing land policies and available land information to proceed and audit main problems and current barriers. The author also reports on issues related to the decision of a land administration plan that needs to be integrated at federal, state and municipal level. Besides, the author also reports on resource allocation to provide for the modernization of basic mapping production.

Appendix 4

List of Delegates

Australia

John Parker Consultant Special Forum Organiser FIG park106@attglobal.net

Belize

Armin Cansino Commissioner of Lands and Surveys Department Ministry of Natural Resources commissioner@mnrei.gov.bz

Brazil

Celina Froes Braganca Peres Secretaria de Planejamento e 6. Investimentos Estratégicos Ministério do Planejamento, Orçamento e Gestão celina.peres@planejamento.gov.br

Eduardo Pereira Nunes President IBGE epnunes@ibge.gov.br

Luis Paulo Souto Fortes Associate Director of Geosciences IBGE fortes@ibge.gov.br

Canada

David Coleman Dean of Engineering Department of Geodesy and Geomatics Engineering University of New Brunswick dcoleman@unb.ca

Fraser Taylor Professor of International Affairs, Geography and Environment Studies Carleton University ftaylor@ccs.carleton.ca Irwin Itzkovitch Assistant Deputy Minister Earth Sciences Sector Natural Resources Canada irwini@nrcan.gc.ca

Jean Cooper A/Director General Mapping Services Branch, ESS Natural Resources Canada Jcooper@NRCan.gc.ca

Michael O'Sullivan Surveyor General of Canada Lands Legal Surveys Division Earth Sciences Sector, Natural Resources Canada mosulliv@nrcan.gc.ca

Colombia

Dora Ines Rey Chief, CIAF Instituto Geográfico Agustín Codazzi direy@igac.gov.co

Iván Darío Gómez Guzmán Director General Instituto Geográfico Agustín Codazzi idgomezg@igac.gov.co

Cuba

Tatiana Rodriguez Fernandez Secretaria Ejecutiva, IDERC Servicio Hidrografico y Geodesico internacional@geocuba.co.cu

Eloy Luis Alum Ortiz Jefe Servicio Hidrográfico y Geodésico internacional@geocuba.co.cu

Héctor Cuervo Masoné Instituto de Planificación Física de Cuba internacional@geocuba.co.cu

Rodolfo Ríos Hernández Jefe Departamento de Geodesia y Cartografía Servicio Hidrográfico y Geodésico internacional@geocuba.co.cu

Chile

Álvaro Medina Aravena Geógrafo Sistema Nacional de Información Territorial Ministerio de Bienes Nacionales amedina@mbienes.cl

Rodrigo Barriga Vargas Teniente Coronel Subdirector de Ingeniería Instituto Geográfico Militar rbarrigav@igm.cl

Denmark

Stig Enemark Professor, Vice-President FIG Head of School of Surveying and Planning Aalborg University enemark@land.aau.dk

El Salvador

Felix Garrid Safie Director Ejecutivo Centro Nacional de Registros gsafie@cnr.gob.sv

Gabriela Juarez Consultor Centro Nacional de Registros gabriela.juarez@caramail.com

Gracia Morena Peña de Rosales Directora del Instituto Geográfico y de Catastro Nacional Centro Nacional de Registros gmr@cnr.gob.sy

Katia Isabel Madrid Coordinador Unidad de Preparación del Proyecto Proyecto de Administración de Tierra Centro Nacional de Registros kmadrid@cnr.gob.sy

Samoullier Bernard Centro Nacional de Registros bsamo@cnr.gob.sv

Mexico

Ma. del Rosario Aguilar Qurizo Técnica del área Cartográfica Impuestos Inmobiliarios y Catastro Angel Eduardo Villegas Romo Subgerente de Programas Rurales y Participación Social Gerencia Estatal de la Comisión Nacional del Agua avillegas@grlse.cna.gob.mx

Angélica Mellado García Jefe de Estudios Técnicos y Topográficos del Catastro Federal Instituto de Administración y Avalúos de Bienes Nacionales amellado@servidor.cabin.gob.mx

Armando Herrera Reyes Director de Geografía Instituto de Información e Investigación Geográfica Estadística y Catastral del Estado de México armando_herrera_reyes@hotmail.com

Cuauhtemoc Hernandez Patiño Jefe de Departamento de Cartografía y Sistemas ICRENAY Secretaria de Finanzas de Nayarit

Elizabeth Anaya Lazurtegui Asesora del Subsecretario de Planeación y Política Ambiental de SEMARNAT elizabeth.anaya@semarnat.gob.mx

Federico Aguilera Macías Director de Catastro San Luis Potosi faguilera@slpotosi.gob.mx

Félix Flores Gil Subdirector de Desarrollo Instituto Coahuilense del Catastro y la Información Territorial Gobierno del Estado de Coahuila catastro3@sfcoahuila.gob.mx

Gerardo Barcenas Chávez Coordinador Coordinación General de Catastro Municipal Dirección de Impuestos Imobiliarios y Catastro Municipal gbarcenas@leon.gob.mx

Gilberto Calvillo Vives President INEGI gilberto.calvillo@inegi.gob.mx Jorge Santiago Huerta Santana Jefe de Cartografía ICRENAY Secretaria de Firanzas de Nayarit

Juan Martín Aguilar Hernández Jefe de Departamento de Concertación Dirección de Ordenamiento Ecológico SEMARNAT jmaguilar@semarnat.gob.mx

Leonardo Manuel Sotelo Guadarrama Encargado del Área de Producción de Mapas Dirección de Geografía Instituto de Información e Investigación Geográfica Estadística y Catastral del Estado de México armando_herrera_reyes@hotmail.com

Liborio Sandoval Rodríguez Responsable Jurídico del Sistema de Gestión Integral Registral (SIGER) de la Sección Comercio y Registro Público de la Propiedad y del Comercio de Aguascalientes paredesmarcela@hotmail.com

Luis Antonio Villanueva Villarreal Asesor del Subsecretario de Política Sectorial Secretaría de la Reforma Agraria

Luis Manuel Gutiérrez Levy Oficial Mayor Secretaría de Hacienda y Crédito Públio luismanuel_gutierrez@hacienda.gob.mx

Mario A. Reyes Ibarra General Director of Geography INEGI mario.reyes@inegi.gob.mx

Miguel Angel Arizpe de la Fuente Instituto Coahuilense del Catastro y la Información Territorial Director de Seguimiento y Sistemas Gobierno del Estado de Coahuila catastrodecoahuila@gob.mx

Miguel Angel Herrera Martínez Secretario Académico Facultad de Geomática e Hidráulica Facultad de Ingeniería en Geomática e Hidráulica Universidad de Guanajuato Octavio Enríquez Jiménez Jefe de Departamento de Apoyo Técnico Dirección de Ordenamiento Ecológico SEMARNAT oenriquez@semarnat.gob.mx

Oscar Reyes Cárdenas Profesor de Tiempo Completo Facultad de Ingeniería en Geomática e Hidráulica Universidad de Guanajuato

Ricardo Rodríguez Sánchez Facultad de Ingeniería en Geomática e Hidráulica Universidad de Guanajuato

Scott Robinson Prof. Antropología Universidad Metropolitana Iztapalap ssr@laneta.apc.org

Antonio Hernandez Navarro Director General Adjunto de Geomatica INEGI antonio.hernandez@inegi.gob.mx

Cornelio Robledo Sosa Director General de Innovacion y Technologias INEGI Cornelio.robledo@inegi.gob.mx

Francisco Hansen Albites Director de Geodesia e Imágenes INEGI francisco.hansen@inegi.gob.mx

Francisco Javier Gutierrez Guzman Director General de Estadistica INEGI francisco.gutierrez@inegi.gob.mx

Francisco Takaki Takaki Director General Adjunto de Normatividad INEGI francisco.takaki@inegi.gob.mx

Jaime Andes de la Llata Flores Director General de Contabilidad Nacional y Estadisticas Economicas INEGI jaime.llata@inegi.gob.mx

Juan Manuel Yglesias Lopez Director General Adjunto del Registro Nacional de Informacion Geografica INEGI juan.yglesias@inegi.gob.mx

Netherlands

Paul van der Molen Chair Commission 7, FIG paul.vandermolen@kadaster.nl

Peru

Carolina Rouillón National Director of Formalization COFOPRI cnf@cofopri.gob.pe

Puerto Rico, USA

Israel Otero President of the Professional College of Engineers and Land Surveyors of Puerto Rico ciapr@ciapr.org

St Lucia

St. Catherine Celeste Portia Physical Planning Dept. Geographic Information System Unit portia2511@yahoo.com

St. Vincent & Grenadines

Adolphus Ollivierre Chief Surveyor, Land and Surveys Department Ministry of Finance and Planning adolf@caribsurf.com

United States of America

Barbara J. Ryan Associate Director for Geography U.S. Geological Survey bjryan@usgs.gov

Jean Parcher Acting Chief, U.S. Geological Survey jwparcher@usgs.gov

Bruce Westcott Metadata Software Products Consultant Intergraph Coorporation bwestcot@intergraph.com

Uruguay

Nelson A. Santos Segundo Director del Servicio Geográfico Militar Ministerio de Defensa Nacional dsgm@ejercito.mil.uy

FIG

John Parker Consultant Special Forum Organiser FIG park106@attglobal.net

Stig Enemark Professor, Vice-President FIG Head of School of Surveying and Planning Aalborg University enemark@land.aau.dk

United Nations

Amor Laaribi United Nations Statistics Division laaribi@un.org

Paul Cheung Director, United Nations Statistics Division

Stefan Schweinfest Coordinator, Statistical Commission, United Nations Statistics Division

PC IDEA

Mario A. Reyes Ibarra President mario.reyes@inegi.gob.mx

Francisco Hansen Albites Executive Secretary francisco.hansen@inegi.gob.mx

World Bank

Frederic de Dinechin Senior Land Administration Specialist Rural Development, Latin America and Caribbean Region The World Bank fdedinechin@worldbank.org

IPGH

Santiago Borrero Mutis Secretary General Pan American Institute of Geography and History (PAIGH) sborrero@ipgh.org.mx

Lt.Cor. Rodrigo Barriga Vargas President, Cartography Commission ipghcart@igm.cl



Wall Mural from the State Governments Office in Aguascalientes.

The UN, FIG, PC IDEA Inter-Regional Special Forum on Development of Land Information Policies in the Americas was held in Aguascalientes, Mexico, 26–27 October 2004. This report from the Forum includes the Aguascalientes Statement and the report on the Special Forum and its outcome.

The aim of the special forum was to emphasize the importance for governments to develop land policies that effectively and efficiently incorporate appropriate spatial data infrastructures (SDI's) due to the economic and social value that results from integrating the land administration/ cadastre/land registration function with the topographic mapping function.

In the Aguascalientes Statement the Special Forum strongly endorses the need for Latin American and Caribbean countries to:

- Foster modern land policies and associated spatial data infrastructures so as to better support social, economic and environmental sustainability.
- Determine policies and programs for educational, professional, and institutional capacity building that will ensure the development of appropriate land administration systems and associated spatial data infrastructure.
- Develop appropriate institutional, legal and technical processes to integrate land administration, cadastre and land registration functions with topographic mapping programs within the context of a wider national strategy for spatial data infrastructure.

ISBN 87-90907-41-8