Fit-For-Purpose Land Administration



Amsterdam, The Netherlands, June 8th, 2016 Christiaan Lemmen Kadaster International



FACILITATED BY:















- 1.1 By 2030, eradicate extreme poverty for all people everywhere, currently measured as people living on less than \$1.25 a day
- 1.4 By 2030, ensure that all men and women, in particular the poor and the vulnerable, have equal rights to economic resources, as well as access to basic services, ownership and control over land and other forms of property, inheritance, natural resources, appropriate new technology and financial services, including microfinance

People













People







- Formal
- Informal
- Customary
- Indigenous
- Occupation
- Land use
- Pastoralist
- Grazing, Fishing
- Overlap

- Marine
- Mining
- Forestry
- Road access
- Restrictions
- Responsibilities
- State, government
- Nature
- Water

Continuum of land rights



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Continuum of land rights



Land Administration – Data

- spatial unit type
- right type
- restriction type
- mortgage type
- party type
- identifiers
- value
- area
- geographic name
- name
- role
- date

- source
- surveys
- co-ordinates
- boundary
- topology
- levels
- dimension
- land use
- share
- transaction type
- history
- right relation

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Disputes



Source - NLC Rwanda



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Challenges in Land Administration

- 70% to be done
- Complex institutional setting
- Corruption / Transparency
- Automation
- Trend: decentralisation

Reference Document - Final Version - 30 Nov. 2015

Fit-For-Purpose Land Administration

Guiding Principles



Stig Enemark Robin McLaren Christiaan Lemmen







Fit For Purpose Land Administration

The cadastral gap:

Only about 40 countries in the world have well functioning land administration systems. In most developing countries less then 10 per cent of the land is included in formal systems.

- Limitations: Western style systems are too costly and too time consuming and capacity demanding – and they do not serve the millions of people whose tenure are predominantly social rather than legal.
- Benefits: A Fit-For-Purpose approach will ensure that basic and appropriate land administration systems are built within a relatively short time frame and at affordable costs ... they can then be incrementally improved over time..

Fit-For-Purpose – what is it ?

- Fit-for-purpose: The systems should be designed for serving the basic purposes such as including all land; provide secure tenure for all; and control of the use of land.
 rather than being guided by high tech solutions and costly/time consuming field survey procedures.
- Flexibility: Scale and accuracy relate to geography, density of development, and budgetary capacity; The legal and institutional framework should be designed to accommodate both legal and social tenure rights.
- Incremental improvement: Advanced Western style concepts may well be seen as the end target – but not as the point of entry.





Fit-for-Purpose Land Administration

KEY PRINCIPLES		
Spatial Framework	Legal Framework	Institutional Framework
 Visible (physical) boundaries rather than fixed boundaries Aerial / satellite imagery rather than field surveys Accuracy relates to the purpose rather than technical standards Demands for updating and opportunities for upgrading and ongoing improvement 	 A flexible framework designed along administrative rather than judicial lines. A continuum of tenure rather than just individual ownership Flexible recordation rather than only one register Ensuring gender equity for land and property rights. 	 Good land governance rather than bureaucratic barriers Holistic institutional framework rather than sectorial siloes Flexible IT approach rather than high-end technology solutions Transparent land information with easy and affordable access for all

Land Rights – Aspects to be Supported

- Recognise
- Record
- Review

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'Recognise'

- Recognition, classification and development of a typology in land rights on the basis of an assessment of existing *legitimate rights* at the country level
- Publication in a National Tenure Atlas

Continuum of land rights



'Record'

 Collecting data on evidence of land rights based on FFP approaches in land administration





'Review (Conversion)'

 Assessing the evidence of rights and any possible outstanding claims and when conditions are met, the security of the rights will be increased



National Tenure Atlas



Source: Ministry of Lands and Resettlement, Namibia

National Tenure Atlas



Aerial imageries for participatory field adjudication



Source: Zerfu Hailu, Ethiopia



Source: Zerfu Hailu, Ethiopia

Case Rwanda

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NEW MAP

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Example Case Colombia

Conventional

- 100 years
- High Costs
- Technology driven
- By Government
- Rigid

FFP

- 10 years
- Low Costs
- Demand driven
- By Citizens
- Transparent

Example Case Colombia

FFP

Conventional

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By Citizens

0 years

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COStS

emand driven

Transparent







'Spatial enablement' improves tenure security of urban poor





STDM: Conclusions by Users

- Captures the complex tenure situations of informal settlements
- Can be customized resettlement, planning for service delivery or census
- Is easier, faster and more flexible than conventional surveying methods
- Allows participation of the community data collection, verification and management: this is crucial for data quality and implementation of further plans based on the data
- Supports verifications and updates

Success and acceptance of STDM depend on political/ administrative goodwill and appreciation of community



STDM Conceptual Model



STDM

UN-Habitat/GLTN Social Tenure Domain Model - FIG YSN



WE OFFER 3 KINDS OF SERVICES GOOD-CHEAP-FAST BUT YOU CAN PICK ONLY TWO

GOOD & CHEAP WON'T BE FAST FAST & GOOD WON'T BE CHEAP CHEAP & FAST WON'T BE GOOD





As little as possible – as much as necessary (for the purpose) Fast – Cheap – and Good (enough for the purpose)

Concluding remarks

- Land administration is basically about people. It is about the relation between people and places, and the policies, institutions and regulations that govern this relationship.
- When building land administration systems in less developed countries - focus should be on a "fit-forpurpose approach" that will meet the needs of society today and can be incrementally improved over time.

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Thanks!





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